

## Message Text

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TO USDEL SECRETARY IMMEDIATE

C O N F I D E N T I A L STATE 234478 TOSEC 270509

NODIS

FOR EAGLEBURGER ONLY FROM MCMANAWAY

E.O. 11652: GDS

TAGS: OVIP (KISSINGER, HENRY A.)

SUBJECT: CONGRESSIONAL INTEREST IN AID CONTRACT

1. FOR SOME WEEKS AID HAS BEEN GEARING UP TO BE IN A POSITION (FOR ONCE) QUICKLY TO SUPPORT AN INITIATIVE BY THE SECRETARY; IN THIS CASE, THE ONE IN WHICH YOU ARE NOW ENGAGED. IN THIS PROCESS AID SIGNED A CONTRACT FOR RE-SEARCH ON SOUTHERN AFRICA WITH THE AFRICAN-AMERICAN SCHOLARS COUNCIL AND MORE SPECIFICALLY WITH SAM ADAMS, PAST AID ASSISTANT ADMINISTRATOR FOR AFRICA. LAST WEEK, WE LEARNED THAT CONGRESSMAN LARRY MCDONALD (D-GA.) HAD LEARNED OF THE CONTRACT AND WAS REQUESTING A COPY THROUGH DERWINSKY. THE REQUEST WAS MADE ON THE FLOOR OF THE HOUSE. WORKING WITH JENKINS AND AHERNE I ATTEMPTED TO HEAD THIS OFF, AT LEAST TO DELAY PROVIDING THE CONTRACT TO MCDONALD (THE CONTRACT IS A PUBLIC DOCUMENT AND AS SUCH COULD NOT BE DENIED FOREVER). THIS ATTEMPT WAS UNSUCCESSFUL AND MCDONALD OBTAINED A COPY OF THE CONTRACT.

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2. I LEARNED TODAY THAT, ARMED WITH HIS COPY, MCDONALD:

- SPOKE BRIEFLY ON THE FLOOR ON 17 SEPTEMBER AND  
INSERTED A LETTER TO THE SECRETARY IN THE CONGRES-  
SIONAL RECORD (WE RECEIVED THE LETTER LATE TODAY);

- REQUESTED TO AID IN WRITING AN IMMEDIATE BRIEFING  
ON THE PAR;ICULARS OF THE CONTRACT.

3. AID HAS BEEN CONSULTING WITH PASSMAN DURING THE DAY.  
THEY AND PASSMAN ARE CONCERNED THAT IF MCDONALD'S REQUEST  
IS NOT MET HE WILL INSTIGATE A FIGHT ON THE HOUSE FLOOR  
OVER THE FY 1977 FOREIGN ASSISTANCE APPROPRIATION BILL.  
THE DEBATE WILL PROBABLY TAKE PLACE FRIDAY, SEPTEMBER 24.  
PASSMAN HAS URGED AID TO BRIEF MCDONALD, PASSMAN, AND  
OTHER INTERESTED LEGISLATORS ON THURSDAY, SEPTEMBER 23.

4. I DISCUSSED THIS WITH ROBINSON EARLIER TODAY AND WE  
HAD AGREED THAT (1) THE LETTER SHOULD NOT BE ANSWERED  
UNTIL AFTER YOUR RETURN; (2) WE WOULD NOT BRIEF, AT LEAST  
UNTIL AFTER YOUR RETURN; (3) THE WHOLE MATTER SHOULD BE  
TREATED IN A VERY LOW-KEY WAY. (THIS WAS PARTLY BASED ON  
MY UNDERSTANDING THAT FEW PEOPLE TAKE MCDONALD SERIOUSLY  
GIVEN HIS WELL KNOWN VIEWS AND THE MEDIA HAS NOT PICKED  
THIS UP.)

5. GIVEN PASSMAN'S ADVICE WHO, AS YOU KNOW, IS LEADING THE  
ADMINISTRATION'S EFFORT TO GET THE AID BILL PASSED, I NOW  
HAVE RESERVATIONS ABOUT NOT BRIEFING. WE MIGHT BE ABLE  
TO GET AWAY WITH A VERY GENERAL BRIEFING. BUT I'M STILL  
TROUBLED BY RESPONDING TO MCDONALD IN LIGHT OF THE TONE  
OF HIS LETTER TO THE SECRETARY AND FACT HE PUBLISHED IT  
BEFORE WE EVEN GOT IT.

6. FULL TEXT OF MCDONALD'S STATEMENT ON THE FLOOR AND  
LETTER FOLLOW:

"WILL KISSINGER GIVE AMERICAN AID TO AFRICAN  
TERRORISTS?

THE SPEAKER PRO TEMPORE, UNDER A PREVIOUS ORDER  
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OF THE HOUSE, THE GENTLEMAN FROM GEORGIA  
(MR. MCDONALD) IS RECOGNIZED FOR FIVE MINUTES.

MR. MCDONALD. MR. SPEAKER, I HAVE WRITTEN A  
LETTER TO SECRETARY OF STATE KISSINGER POINTING  
OUT THAT THE AGENCY FOR INTERNATIONAL DEVELOPMENT  
HAS GIVEN A QUARTER OF A MILLION DOLLAR CONTRACT  
TO THE AFRICAN-AMERICAN SCHOLARS COUNCIL TO STUDY

THE NEEDS OF RHODESIA AND SOUTH WEST AFRICA - NAMIBIA,  
"AFTER THE TRANSFER OF POWER."

HAS KISSINGER PROMISED ECONOMIC AID TO THE COMMUNIST  
ORGANIZED TERRORIST MOVEMENTS IN SOUTHERN AFRICA  
AFTER THEY TAKE POWER? THESE ORGANIZATIONS -  
SWAPO IN SOUTH WEST AFRICA, AND ZAPU AND ZANU IN  
RHODESIA - ARE CURRENTLY CARRYING OUT TERRORIST  
ATTACKS AGAINST CIVILIANS, NON-COMBATANTS, IN  
THOSE COUNTRIES.

THE APPROPRIATIONS BILL FOR THE AID PROGRAM WILL  
BE COMING BACK TO US FROM THE CONFERENCE COMMITTEE  
SOON. I URGE MY COLLEAGUES TO VOTE AGAINST IT UNLESS  
ALL PROVISIONS FOR AID TO TERRORISTS ARE REMOVED FROM  
THE BILL.

MY LETTER TO THE SECRETARY OF STATE FOLLOWS:

HOUSE OF REPRESENTATIVES  
WASHINGTON, D. C.  
SEPTEMBER 17, 1976

DR. HENRY A. KISSINGER,  
SECRETARY, DEPARTMENT OF STATE,  
WASHINGTON, D. C.

DEAR MR. SECRETARY: THE DEPARTMENT OF STATE HAS JUST  
PROVIDED ME WITH AN UNCLASSIFIED DOCUMENT RELATING  
TO A QUARTER OF A MILLION DOLLAR GRANT TO STUDY THE  
NEEDS OF RHODESIA AND SOUTH WEST AFRICA (NAMIBIA)  
"AFTER THE TRANSFER OF POWER." THE CONTRACT FOR THIS  
STUDY HAS BEEN GIVEN TO THE AFRICAN AMERICAN SCHOLARS  
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COUNCIL OF WASHINGTON, D.C.

FOR THE PAST WEEK MY STAFF HAS BEEN ATTEMPTING TO  
SECURE INFORMATION ABOUT THIS CONTRACT FROM BOTH THE  
AFRICAN AMERICAN SCHOLARS COUNCIL AND THE AGENCY FOR  
INTERNATIONAL DEVELOPMENT. THE AASC REFERRED US TO  
AID, WHILE AID ADVISED US THAT THEY HAD TO GET STATE  
DEPARTMENT CLEARANCE BEFORE THIS UNCLASSIFIED INFOR-  
MATION COULD BE MADE AVAILABLE TO US.

THE GRANTING OF THIS CONTRACT RAISES SERIOUS QUESTIONS.  
THE FIRST RELATES TO THE PROPRIETY OF A RECENT FORMER  
OFFICIAL OF THE AID PROGRAM, DR. SAMUEL C. ADAMS, JR.,  
SERVING AS A DIRECTOR OF A STUDY PROGRAM FINANCED BY  
HIS FORMER AGENCY. BUT MORE IMPORTANT IS THE QUESTION

OF THE PURPOSE OF THE STUDY.

COMMUNIST SPONSORED TERRORIST GROUPS ARE NOW CARRYING OUT ATTACKS AGAINST THE CIVILIAN POPULATIONS OF RHODESIA AND SOUTH WEST AFRICA (CALLED IN THE CONTRACT NAMIBIA). THESE TERRORIST GROUPS HAVE OFFICIAL REPRESENTATIVES OPERATING IN THE UNITED STATES. FOR EXAMPLE, THE SOUTH WEST AFRICA PEOPLE'S ORGANIZATION (SWAPO) HAS A PROPAGANDA AND FUND-RAISING APPARATUS HERE; AND TWO RHODESIAN GROUPS, THE MAOIST ZIMBABWE AFRICAN NATIONAL UNION AND ITS SOVIET ORIENTED RIVAL, THE ZIMBABWE AFRICAN PEOPLE'S UNION, BOTH HAVE SIMILAR OPERATIONS

IN THIS COUNTRY.

THE STATE DEPARTMENT AND THE JUSTICE DEPARTMENT HAVE TAKEN NO ACTION AGAINST THE REPRESENTATIVES OF THESE TERRORIST GROUPS OPERATING IN THIS COUNTRY.

THE STATE DEPARTMENT IS PRESSURING THE GOVERNMENTS IN SOUTHERN AFRICA TO SURRENDER POWER TO THE COMMUNIST TERRORIST MOVEMENTS. THE GRANTING OF THE CONTRACT TO THE AFRICAN AMERICAN SCHOLARS COUNCIL RAISES THE QUESTION OF WHETHER YOU HAVE PROMISED ECONOMIC AID TO THE FUTURE COMMUNIST REGIMES THESE TERRORIST MOVEMENTS ARE WORKING TO ESTABLISH IN SOUTHERN AFRICA.  
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IT IS INTERESTING TO NOTE THAT ONE OF THE OFFICIALS OF THE AFRICAN AMERICAN SCHOLARS COUNCIL, WHICH RECEIVED THE QUARTER OF A MILLION DOLLARS IN TAXPAYERS MONEY, IS JOHN HENRIK CLARKE, CHAIRMAN OF THE AASC SOCIAL SCIENCE COMMITTEE, WHO ALSO SERVES AS AN ASSOCIATE EDITOR OF THE MAGAZINE "FREEDOMWAYS." THIS MAGAZINE HAS BEEN PUBLICLY IDENTIFIED BY THE FBI AS A COMMUNIST PARTY U.S.A. PROPAGANDA ORGAN AIMED AT AMERICAN NEGROES. NEWS OF THIS STUDY WAS RELEASED TO THE PRESS BY A REPRESENTATIVE OF ZANU WHO OBVIOUSLY HAS BEEN GIVEN MORE INFORMATION THAN MEMBERS OF CONGRESS.

YOUR AFRICAN POLICY IS LEADING US TO DISASTER. THE NET RESULT OF THOSE POLICIES WILL BE MORE TOTALITARIAN COMMUNIST REGIMES IN AFRICA. I WILL VOTE AGAINST ANY U.S. AID TO THESE REGIMES AND WILL URGE MY COLLEAGUES TO JOIN WITH ME IN DENYING YOU THE FUNDS TO PROVIDE SUCH AID.

SINCERELY, LARRY MCDONALD."

7. I HAVE NOT HAD TIME TO CHECK OUT THE SUPPOSED POINTS OF FACT IN THE LETTER BUT I HAVE JUST LEARNED THAT THE ZANU PRESS RELEASE ALLUDED TO IN MCDONALD'S LETTER IN FACT ATTACKED THE CONTRACT AS DESIGNED TO ENSURE THE PROTECTION OF WHITE INTERESTS.

8. I HAVE PUT A HOLD ON ANY COMMITMENT TO BRIEF THE CONGRESS UNTIL TOMORROW MORNING (BEST I COULD DO UNDER THE CIRCUMSTANCES). CONSEQUENTLY, IF YOU WANT TO WEIGH IN ON THIS ONE I NEED TO HEAR FROM YOU SOONEST.

9. THE SUBSTANCE OF THIS CABLE DISCUSSED WITH ROBINSON. ROBINSON

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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
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**Draft Date:** 22 SEP 1976  
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**Decaption Note:** 25 YEAR REVIEW  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** ShawDG  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
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**Drafter:** CEMCMANAWAY:LMB  
**Enclosure:** FOR EAGLEBURGER  
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